Concept Note

NORTH EAST DEVELOPMENT COMMISSION

By

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CONCEPT NOTE

On

NORTH EAST DEVELOPMENT COMMISSION: AN INSTITUTIONAL FRAMEWORK FOR A SUSTAINABLE SOLUTION TO THE NORTH-EAST NATIONAL SECURITY CHALLENGE

By

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1.0 BACKGROUND OF THE NORTH EAST ZONE OF NIGERIA

1.1. Geo-Political and Demographic Facts

The North East (NE) Geopolitical Zone of Nigeria covers close to one-third ($280,419km^2$) of Nigeria’s land area ($909,890km^2$). It comprises 6 states: Adamawa, Bauchi, Borno, Gombe, Taraba and Yobe. According to projections for 2011 by the National Bureau of Statistics (NBS), these States have 13.5% (i.e. 23,558,674) of Nigeria’s population which is put at 173,905,439. Additionally, the Zone shares international borders with three countries: Republic of Cameroon to the East, Republic of Chad to the North East and Niger Republic to the North.

Although the Zone has been a major contributor to national net food production, NBS’ 2010 Statistics show that the North East of Nigeria has the worst socioeconomic conditions in the Country. Its average absolute poverty rate put at sixty-nine percent (69.0%) is above the national average of sixty point nine percent (60.9%). This characterizes the Zone as having the highest rate of poverty in Nigeria.

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1 2012 National Baseline Youth Survey, NBS
2 The Commission will be domiciled in the Region.
3 Adedapo, A (2013) “North-east Economic Summit Targets Post-crisis Devt Strategy” in This Day,
1.2. Security Profile

The Zone, which has historically been known for its peace and tranquillity, has in recent years been facing serious security challenges. Since the activities of the Jama’atu Ahlus-Sunnah Lidda’ Awati Wal Jihad, now commonly called Boko Haram (BH) started with the first attack on a police station in Maiduguri, July 26, 2009, the situation has degenerated into insurgency and terrorism. The group’s activities often characterized by incessant attacks in virtually all the States in the Zone and beyond, have resulted in many lives lost and property worth billions of Naira destroyed. The security situation further degenerated in 2013, leading to the declaration of a State of Emergency in Adamawa, Borno and Yobe States.

1.3. Current Interventions

Attempts at peace restoration in the North East have largely been inclusive. What initially began with only the state governments afflicted eventually evolved to include all tiers of government including private sector, International Development Partners as well as local communities.
The Federal Government taking a lead role in regards to the peace initiatives consulted state governments in the Zone in order to define a shared vision, develop workable strategies and allocate responsibilities to all stakeholders to achieve the economic resurgence of the Zone.

Consequently, the Federal Government initiated a 5-year special intervention package to quicken the socio-economic development of the states in the Zone by building functional partnership involving the Federal Government, state and local governments. At inception, two billion naira was earmarked in the 2014 budget to alleviate the challenges of the worst hit states - Borno, Yobe and Adamawa. The Victims Support Fund is a Private Sector complement for the same purpose.

Undoubtedly, governments and other stakeholders have made admirable efforts in their bid to address the security challenges in the North East Zone of the Country. However, these interventions have not achieved their stated objectives of restoring peace, stability and prosperity to the Zone. Hence, there exists a need to change our strategies and approach in order to create lasting peace within the Zone.
2.0 POLICY RECOMMENDATION

To foster a sustainable solution to the problem of insecurity and address the root cause of the insurgency in the North East a well-structured, holistic and integrated approach is required. The solution must be driven and coordinated by an institution with relevant statutory mandate. Hence, I propose the establishment of a North-East Development Commission (NEDC). The commission will be responsible for two things:

- The coordination of all efforts towards peace and socio-economic empowerment of the Zone.
- Interfacing with the Civil-Military Cooperation Directorate (CMCD) established by the Office of the Chief of Defence Staff (CDS) and other soft security initiatives in order to synchronize civil and military efforts in an integrated manner.

NOTE: These responsibilities are important to note because the key to winning any counter-insurgency war is to win the hearts and minds of the civilian population. Hence, it goes without saying that when there is cooperation between the civil populace and the military, it would be just a matter of time before the insurgents are defeated militarily and peace restored in the Zone.

3 The Commission will be domiciled in the Region.
The modes of operation of the Commission will be unambiguous and transparent. The Commission will also be accountable to the Zone’s citizens in order to foster a sense of ownership and to build confidence in the Commission. Strategies and solutions that will be proffered by the Commission will not only address issues of physical insecurity but more fundamentally the socio-economic ones. Ultimately, this will help restore citizens’ trust and commitments to their Nation and vice versa. Furthermore, the proposed Commission’s programs will lay a solid foundation for the economic resurgence of the embattled Zone by giving special attention to the empowerment of the youth and women in the affected communities. Programs that aim to equip the citizenry with basic security and intelligence skills will be prioritized while other programs, which help build capacity on the one hand, and capability on the other will also be implemented. Lastly, strategies that encourage active community involvement will also be applied so as to increase the effectiveness of programs.

SCOPE OF THE COMMISSION

The Scope of the proposed Commission will include all activities that promote the economic growth and wellbeing of citizens through regional development. The Commission’s intervention will largely focus on strategic priorities of the North East Zone, which include: security, infrastructure, education and agriculture. These four sectors will be the major areas of intervention for the North East Development Commission. Effective programs targeted at these four priorities will
be critical in the actualization of a national development plan for the Zone\textsuperscript{4}.

Furthermore, the Commission’s intervention will largely target communities affected by insurgency in the 6 States in the North East geopolitical Zone. These are Adamawa, Bauchi, Borno, Gombe, Taraba and Yobe States. The needs of the Internally Displaced Persons camps in the six states as well as neighbouring states and countries will also be addressed by the Commission. It is important to note, that at the initial stage, priority will be given to the three states that were under a State of Emergency in 2013\textsuperscript{5} because of the wanton destruction of lives and property in those states.


\textsuperscript{5} The states include Adamawa, Borno and Yobe States.
3.0 JUSTIFICATIONS AND RATIONALLE FOR THE CREATION OF THE NORTH EAST DEVELOPMENT COMMISSION

3.1. The People

Historically, the people of the North East Zone have been known to be peaceful and enterprising as defined by the successes of the various empires that ruled the Zone. It is undoubtedly a fact, that the ongoing security challenges faced by the Zone have had a detrimental impact on the psychological state of individuals living in the Zone as well as the economy of the Zone.

In contemporary Nigeria, the magnitude and scale of the destruction of lives and property that has befallen the Zone can only be compared to the devastation incurred during the Nigerian Civil War. Some of the effects of the ongoing insecurity include:

- The continued loss of innocent lives during this devastating period, estimated to be in the thousands.
- The consequent huge number of Internally Displaced Persons spread across the Zone and neighboring States. Their welfare having become an unbearable burden for both other States in Nigeria and neighboring countries.
- The loss of economic activity in the Zone largely attributed to disruption of food supplies to the rest of Nigeria from the Zone.
• Dwindling sources of revenue for State and Local Governments while scarce available resources are devoted to maintaining security, law and order at the expense of development needs.

In order to help restore the dignity of the citizens living in the Zone and help bolster socio-economic development that addresses the root cause of the insurgency, there exists the need to establish an institution responsible for creating and driving strategies to achieve that goal.

3.2. The North East Geo-Strategic Location

The North East Zone of Nigeria plays an integral role in the National security of the Country due to the fact that it shares extensive international borders with three other countries: Republic of Cameroon to the East, Republic of Chad to the North East and Niger Republic to the North. This important location has a profound implication for the Country’s security strategies ranging from immigration policy, customs policy, labour laws etc.

Due to the worsening state of insecurity in North Africa and its effects on these countries, there exist a need to have an institution charged with the responsibility of creating a coherent well thought-out strategic response to address all local and international issues and coordinate with the neighboring countries. Without this in place, a safe haven might be established by the insurgents in the Zone that would allow insecurity to thrive therein.
3.3. Tackling the Root Cause of the Insurgency

Boko Haram’s hate ideology coupled with lack of opportunities and the appalling state of poverty in the North East has helped fuel the insurgency by providing conditions for easy recruitment of vulnerable citizens. Table 1.1 below shows some socio economic indicators for the North East Zone of the Country. These data further emphasizes the need for a robust strategy for tackling the insurgency as the Zone has the lowest human development profile in the Country.

Table 1.1: North-East Socioeconomic Indicators

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Performance</th>
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<tbody>
<tr>
<td></td>
<td>North East</td>
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<tr>
<td>Absolute Poverty—2010*</td>
<td>69.0%</td>
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<tr>
<td>Income Inequality (Gini Coefficient)—2010*</td>
<td>0.4468</td>
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<tr>
<td>Out of School Children (Primary School)—2011#</td>
<td>44.8%</td>
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<tr>
<td>Out of School Children (JSS)—2011#</td>
<td>49.6%</td>
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<tr>
<td>% of Candidates with 5 credits and above including Mathematics and English (WAEC)—2012**</td>
<td>8.72%</td>
</tr>
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* National Bureau of Statistics
** West African Examination Council
# UNICEF Study on Out-of-School Children
Furthermore, as affirmed by outgoing President, Dr. Goodluck Ebele Jonathan, GCFR at the 2\textsuperscript{nd} North-East Economic Summit, “there can be no doubt that the unique experience that this Zone has had with Boko Haram necessitates aggressive and urgent action to revitalize its economy”\textsuperscript{6}. With this in mind, he posited that, it is paramount that the root causes of the crisis be addressed by fostering functional partnerships with all stakeholders.

As a result of stakeholder engagement in the outgoing administration, the conceptualization of the Presidential Initiative for the North East (PINE), which is currently coordinated by the Office of the National Security Adviser (ONSA) was inaugurated. In addition, the Federal Government mobilized Private Sector support through the Victims Support Fund, which is utilized for the purpose of lessening the burden of Nigerians affected by conflicts, including those in the North East.

The current solutions although good-intentioned are largely inadequate and uncoordinated. Hence the need for the North-East Development Commission (NEDC). The Commission as earlier stated, will be charged with the coordination of all activities related to the socioeconomic stability of the North East Zone. Rather than running at cross-purposes, it will complement and coordinate the efforts of all concerned stakeholders ranging from State to Federal to International efforts.

\textsuperscript{6} “FG committed to socio-economic development of the North-East”, created on December 18, 2013, www.statehouse.gov.ng
3.4. Physical and Social Infrastructure

The cumulative effect of the conflict has worsened the general socio economic and governance situation in the North East Zone. Major economic and social infrastructure such as the transport, communication systems, health care, education, banking structures in the Zone have either been destroyed or seriously damaged. As a result of the destruction, economic activities have been disrupted, social interaction restricted and social exclusion increased thus reducing opportunities for positive engagement.

Another harmful effect of the prolonged conflict is the detrimental impact on economic opportunities and the job market in the Zone. The conflict has worsened the problem of high youth unemployment in the Zone thus increasing the number of youths readily available for recruitment for destructive purposes by the insurgents. Thus, the Commission’s peace building intervention will be targeted at creating programs and strategies that reintegrate these vulnerable groups into the society.
3.5. The President – Elect’s Pledge

One critical electioneering item during the 2015 General Elections, which generated great expectations and profound hope among Nigerians is that the President – Elect pledged to place urgent priority on fixing the security challenge in the North East on assumption of office. The proposed Commission can serve as a hub that coordinates the implementation of short and longer-term solutions to the problem of insecurity in the Zone.
4.0 GOALS AND OBJECTIVES OF ESTABLISHING THE NORTH EAST DEVELOPMENT COMMISSION

4.1. Goals

The Goal of the North East Development Commission is to sustainably normalize the security situation in North East Nigeria by facilitating progressive socioeconomic programs for the Zone.

4.2. Its objectives are as follows:

a) Facilitate relevant capacity and capability building for youth and women.

b) (Re)equip youth with basic skills in security and intelligence processes as a step toward neutralization of insurgency cells in the North East.

c) Strengthen community institutions/self-help structures and promote their synergy with public ones.

d) Design and execute programs of safe return and re-integration of refugees/IDPs to their original homes.

e) General stabilization of the socioeconomic situation in communities affected by insurgency.

f) Encourage initiatives that will promote a long-term economic recovery process.

g) Generate support for family head’s legitimate engagement.
5.0 APPROACH AND METHODOLOGY

5.1 Multi-Track

The proposed Commission’s interventions will adopt a multi-track approach. It will comprise of four tracks designed to build on the gains made by the Nigerian Military and neighbouring allied forces. It will also help bolster the support of international partners. The four intervention tracks for the North East Development Commission include: political/governance, diplomatic, security/peace-building and socio-economic tracks. A framework for the establishment of the proposed North East Development Commission is included in the table below.
## Framework for Interventions of the North East Development Commission

<table>
<thead>
<tr>
<th>TRACK</th>
<th>INTERVENTION</th>
<th>DESCRIPTION</th>
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</table>
| Political/Governance       | Political mobilization | • Mobilize the youth and secure the buy-in of the political class at all levels to defeat the insurgency  
• Mobilize political support for the socio-economic empowerment of the North East Zone |
| National dialogue          |                       | • Institute processes for dialogue at community to Zonal level  
• Organize national dialogue to coalesce perspectives, build trust, confidence and consensus on way forward |
| Establish the NEDC         |                       | • Embark on advocacy and lobby for consensus-building on institutional architecture  
• Interface with NASS for the establishment of NEDC  
• Establish and develop capacity of NEDC |
| Community peace-building structures |                       | • Develop capacity of Faith-Based Organizations (FBOs) and Community-Based Organizations (CBOs) in peace-building and de-radicalization and  
• Support FBOs and CBOs in campaign against indoctrination  
• Support intelligence-gathering potential of communities |
| Diplomatic                 | Regional security     | • Facilitate diplomatic support for the institutionalization of the current joint regional security counter-insurgency framework  
• Develop and implement arms control strategy  
• Generate support for the need for a new international migration |
| Security/peace-building in collaboration with the Nigerian Armed Forces and other security agencies | Mobilize international partners funds and support | • Engage donor countries and agencies to develop a framework for donor support for counter-insurgency operations in Africa  
• Streamline NEDC interventions with post-MDGs (sustainable development goals) |
<table>
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<tbody>
<tr>
<td>Neutralize insurgency</td>
<td>• Mobilize, train and deploy Africa multi-national troops to neutralize insurgency</td>
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</tr>
</tbody>
</table>
| Disarmament and demobilize | • Disarm and demobilize insurgents and potentially belligerent volunteers  
• Obliterate illegal arms syndicate |
| De-mining | • Embark on de-mining operations  
• Create awareness about dangers of mines |
| Capacity development of non-military security agencies | • Build-peace-building capacity of non-military security agencies on sustenance of peace  
• Support non-military security agencies on peace-building operations |
| Civil-military relations | • Promote adequate training of security agencies on human rights violations as well as ensure regular checks for abuses  
• Embark on confidence-building campaigns  
• Establish and build capacity for management of community- |
<table>
<thead>
<tr>
<th>Area</th>
<th>Activities</th>
</tr>
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</table>
| Internally displaced persons and refugees | • Provide emergency needs of IDPs  
• Establish IDP and refugee camps  
• Develop and implement relocation plan |
| Reconciliation and reintegration         | • Dispense justice on culprits,  
• Reconcile families/communities/victims and ex-insurgents  
• Rehabilitate and reintegrate ex-insurgents |
| Socioeconomic                            | **Palliative and stabilization**  
• Stabilize agricultural production to meet immediate food needs  
• Ramp up education development  
• Skills acquisition |
| Reconstruct economic and social infrastructure | • Construct affordable houses (mass and social housing units)  
• Increase power coverage  
• Construct major roads and bridges |
| Social safety nets                       | • Conditional cash transfer  
• Public works |
| Development planning                     | • Formulate and institutionalize implementation of economic development plan with focus on agriculture, education and infrastructure |
5.2 Targeting

The main targets of interventions are the vulnerable and at-risk groups in the North East and these are largely victims of the insurgency. Demographic data such as gender, age and level of vulnerability will be considered paramount in defining the target beneficiaries. Emphasis will be given to those that are in dire need of support including the internally displaced, widows, physically challenged and orphan households.

5.3 Community Focus

The Commission’s interventions will largely be socio economic thus requiring active community involvement. Interventions will be designed to galvanize the efforts of multi-level stakeholders in addressing security challenges in the North East by building durable peace and ensuring prosperous communities that are economically and socially sustainable. Additionally, interventions will be designed to stimulate the most enterprising and vulnerable in the community (youths and women) to collectively work towards ensuring local economic recovery while enhancing their income statuses. This involves improving the capacity and capability of target beneficiaries to devotedly transform their current predicaments into a constructive fortune for their communities.
5.4 Multi-Level Stakeholders Involvement

Proposed interventions will integrate multiple stakeholders with varying perspectives and diversity of interests in the conflict and peace process. The stakeholders will cut across formal/governmental institutions, informal associations/groupings and individuals. They will include the Federal Government, State and Local Governments, Bilateral and Multilateral Agencies as well as local and International Non-Governmental Organizations. This is beneficial to the Zone because peace is better achieved when desired and promoted internally and when the process is owned by the people most concerned for it.

5.5 Diversity of Interventions

The diversity of interventions will reflect the multiplicity of stakeholders. While focus will be on the most vulnerable and at-risk groups in the Zone, the intervention by the Commission will address economic, social and environmental issues that are at the foundation of the current security situation. This will assist in optimizing the potentials of individuals, groups and communities in addressing security challenges in the region vis-a-vis facilitating the recovery of economic activities.
5.6 Strengthening National and International Linkages

The interventions will build on existing plans and interventions of the stakeholders, especially those of the Federal Government. This will help in mainstreaming Federal Government budgetary and extra-budgetary expenditures, strengthen regional (West Africa) structures as well as optimize efforts of international partners. It will thus entail establishing linkages with Federal MDAs implementing projects, regional bodies and international agencies operating in Nigeria.
## Long Title

**A Bill for an Act to Establish the North-East Development Commission Charged with the responsibility among other things to receive and manage fund from allocation of the Federation account and international donors for the settlement, rehabilitation and reconstruction of roads, houses and business premises of victims of insurgency as well as tackling menace of poverty, literacy level, ecological problems and any other related environmental or developmental challenges in the North East States and for other related matters.**

**The Long Title of the Bill was redrafted because of its verbosity and ambiguity. The intendment of the Bill was succinctly explained in the Explanatory Memorandum.**

### Clauses

<table>
<thead>
<tr>
<th>Clauses</th>
<th>Provisions of the Bill</th>
<th>Joint Committee’s Recommendation</th>
<th>Remarks</th>
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</table>
| 1.      | **Part I – Establishment of North East Development Commission.**  
Establishment of North East Development Commission  
1. –(1) There is established a Commission to be known as the North East Development Commission (in this Bill referred to as “the Commission”).  
(2) The Commission shall be a body corporate with perpetual succession and a common seal and may sue or be sued in its corporate name. | **Part I – Establishment of North East Development Commission.**  
Establishment of *the* North East Development Commission  
1. –(1) Retained as in the Bill  
(2) Retained as in the Bill  
*(3) The Commission shall have its head* | New subsection (3) |
office in Yola, Adamawa State and shall establish an office in each member State of the Commission.

(4) The President may subject to the approval of the National Assembly wind-up the Commission after 10 years.

This new subsection (4) is necessary because the Commission will not be located in Abuja. Commission of this magnitude is set up as an interventionist initiative and such should cease to exist after it has realised its mandates.

<table>
<thead>
<tr>
<th>2. Establishment of the Commission Board</th>
<th>2. Establishment of the Governing Board</th>
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<tbody>
<tr>
<td>2. –(1) There is established for the Commission, a body to be known as the Commission Governing Board (in this Bill referred to as “the Board”).</td>
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<tr>
<td>(2) The Board shall consists of –</td>
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<tr>
<td>(a) Chairman;</td>
<td>(a) <strong>The</strong> Chairman;</td>
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<tr>
<td>(b) one person each who shall be an indigene to represent the States listed below –</td>
<td>(b) one person each who shall be an indigene to represent the <strong>member</strong> States listed below –</td>
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</table>
(i) Adamawa,  
(ii) Bauchi,  
(iii) Borno,  
(iv) Gombe,  
(v) Taraba, and  
(vi) Yobe;

(c) three persons to represent the following Security Organisations –

(i) the Army who shall not be below the rank of a Colonel;  
(ii) the Police who shall not be below the rank of Superintendent of Police;  
(iii) the Civil Defence Corp who shall not be below the rank of Deputy Commandant.

(d) one representative of Solid minerals extracting and Mining producing companies in the North East States nominated by those companies;

(i) Retained as in the Bill  
(ii) Retained as in the Bill  
(iii) Retained as in the Bill  
(iv) Retained as in the Bill  
(v) Retained as in the Bill  
(vi) Retained as in the Bill  
(c) Retained as in the Bill  
(i) the Armed Forces who shall not be below the rank of a Colonel or its equivalent;  
(ii) Retained as in the Bill;  
(iii) Retained as in the Bill  
(d) Retained as in the Bill  
(e) Retained as in the Bill
(e) one person to represent the –

(i) Federal Ministry of Finance;
(ii) Federal Ministry of Education;
(iii) Federal Ministry of Environment;

(3) (d) the Managing Director of the Commission.

The Chairman and other members of the Board shall –

(a) be appointed by the President, subject to the confirmation of the Senate, in consultation with the House of Representatives; and

(4) be person of proven integrity and ability.

The members of the Board referred to in paragraph (a - d) of subsection (2) of this Clause shall be part-time members.

(5) The supplementary provisions set out in the Schedule to this Act shall have effect with respect to the proceedings of the Board and the other matters contained therein.

(\textit{f}) the Managing Director of the Commission

(3) The Chairman and other members of the Board shall –

(a) Retained as in the Bill

(b) be person of proven integrity and ability.

(4) The members of the Board referred to in paragraph (a - d) of \textit{subsection} (2) of this Clause shall be part-time members.

(5) Retained as in the Bill

The word ‘sub-clause’ in the Bill has been recommended to be deleted and replaced with the word ‘subsection’ wherever it appears in the Bill because the word clause is used in place of section for the purpose of consideration of Bills at the plenary.
### Tenure of office

3. –(1) Subject to the provisions of Clause 4 of this Bill a member of the Board other than an ex-officio member, shall hold office for a term of 4 years at the first instance and may be re-appointed for a further term of 4 years and no more.

### Rotation of office of Chairman of Commission

4. The office of the Chairman established in Clause 2(2) shall rotate amongst the member states of the Commission in an alphabetical order.

### Resignation, Cessation or removal from Membership of the Board

5. –(1) The member of the Board mentioned under Clause 2(2) (a) and (b) may resign their appointment by notice in writing addressed to the President.

   (2) A member of the Board may cease membership if the member-

   (a) becomes of unsound mind;

   (b) becomes bankrupt;

   (c) is convicted of a felony or of any offence.

5. –(1) The members of the Board mentioned under referred to Section 2(2) (a) and (b) may resign their appointments by notice in writing addressed to the President.

   (2) Retained as in the Bill

It makes more drafting sense.
involving dishonesty; and

(d) is guilty of serious misconduct in relation to the office;

(3) A member of the Board other than ex-officio member may resign his or her appointment by notice) in writing to the President which resignation shall take effect upon receipt and approval by the President.

(4) Where vacancy exists in the membership of the Board, the vacancy shall be filled by appointment of a person representing the area where the vacancy exists, to complete the remainder of the term of office of the predecessor.

<table>
<thead>
<tr>
<th>6.</th>
<th><strong>Remunerations and Allowances</strong></th>
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<tr>
<td>6.</td>
<td>There shall be paid to every member of the Board such remunerations, allowances and expenses as the Federal Government may, from time to time direct.</td>
<td>6.</td>
<td>Retained as in the Bill</td>
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<td>7.</td>
<td>Functions and powers of the Commission</td>
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<tr>
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<td>–(1) The Commission shall –</td>
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<tr>
<td></td>
<td>(a) formulate policies and guidelines for the development of the Northern East States;</td>
<td></td>
<td>(a) formulate policies and guidelines for the development of the <strong>North</strong> East States;</td>
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States;

(b) conceive, plan and implement, in accordance with set rules and regulations, projects and programmes for the sustainable development of the North East States in the field of transportation including roads, health, education, employment, agriculture, industrialisation, housing and urban development, water supply, electricity and telecommunications;

(c) cause the North East States to be surveyed in order to ascertain measures which are necessary to promote its physical and socio-economic development;

(d) prepare master plans and schemes designed to promote the physical development of the North East States and the estimates of the costs of implementing such master plans and schemes;

(e) implement all the measures approved for the development of the North East States by the Federal Government and the member States of the Commission;

(f) identify factors inhibiting the
development of the North East States and assist the member States in the formulation and implementation of policies to ensure sound and efficient management of the resources of the North East States;

(g) assess and report on any project being funded or carried out in the North East States by Solid mineral extracting and mining companies, agricultural processing and any other company including Non-governmental organisations and ensure that funds released for such projects are properly utilised;

(h) tackle ecological and environmental problems that arise from the extraction and mining of solid mineral in the North East States and advise the Federal Government and the member States on the prevention and control of water and environmental pollution;

(i) liaise with the various Solid mineral extraction and mining companies on all matters of pollution prevention and control; and

(j) execute such other works and perform such other functions which in the opinion of the North East States and assist the member States in the formulation and implementation of policies to ensure sound and efficient management of the resources of the North East States.

(g) Retained as in the Bill

(h) Retained as in the Bill

(i) Retained as in the Bill

(j) Retained as in the Bill
of the Commission, are required for the sustainable development of the North East States and its peoples.

(2) In exercising its functions and powers under this Clause, the Commission shall have regard to the varied and specified contributions of each member States of the Commission.

(3) The Commission shall be subject to the direction, control or supervision in the performance of its functions under this Bill by the President of the Federal Republic of Nigeria.

8. **Powers of the Commission**

8. The Board shall have power to –

(a) manage and supervise affairs of the Commission;

(b) make rules and regulations for carrying out the functions of the Commission;

(c) enter and inspect premises, projects and such places as may be necessary for the purposes of carrying out its functions under this Bill;

(d) pay the staff of the Commission such remuneration and allowances as appropriate;

(2) In exercising its functions and powers under this Section, the Commission shall have regard to the varied and specified contributions of each member States of the Commission.

(3) Retained as in the Bill

8. Retained as in the Bill
(e) enter into such contracts as may be necessary or expedient for the discharge of its functions and ensure the efficient performance of the functions of the Commission;

(f) employ either directly or on secondment from any civil or public service in the Federation or a State such number of employees as may in the opinion of the Board, be required to assist the Board in the discharge of any of its functions under this Bill;

(g) pay to persons so employed such remuneration, including allowances, as the Board may determine; and

(h) do such other things as are necessary and expedient for the efficient performance of the functions of the Commission.

9. **PART III – STRUCTURE OF THE COMMISSION**

   **Structure of the Commission**

   9. –(1) There shall be established in the head office of the Commission, the following Departments –

9. Retained as in the Bill
(a) Administration and Human Resources;
(b) Planning, Research, Statistics and Management Information System;
(c) Community and Rural Development;
(d) Environmental Protection and Control, Utilities Infrastructural Development;
(e) Finance and Supplies; and
(f) Legal Services.

(2) There shall be following Units which shall be under relevant department –
(a) Solid Minerals and Agriculture;
(b) Education, Health and Social Services;
(c) Commercial and Industrial Development; and
(d) Projects Monitoring and Supervision.

(3) The Board may increase the number of Department and Unit as it may deem necessary and expedient to facilitate the realisation of the objectives of the Commission.
<table>
<thead>
<tr>
<th>10.</th>
<th><strong>Establishment of the Management Committee</strong></th>
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<tr>
<td><strong>10.</strong> –(1) There shall be for the Commission a Management Committee which shall consist of –</td>
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<tr>
<td>(a) a Managing Director; and</td>
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<tr>
<td>(b) the Directors responsible for the Department established under Clause 9 of the Bill and such number of other members as may be determined from time to time by the Board;</td>
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<tr>
<td><strong>10.</strong> Retained as in the Bill</td>
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<tr>
<td><strong>(a) The</strong> Managing Director; and</td>
<td></td>
</tr>
<tr>
<td><strong>(b) the Directors responsible for the Department established under Section 9 of the Bill and such number of other members as may be determined from time to time by the Board;</strong></td>
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<tr>
<td><strong>(2) Retained as in the Bill</strong></td>
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<tr>
<th>11.</th>
<th><strong>Advisory Committee of the Commission</strong></th>
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<tbody>
<tr>
<td><strong>11.</strong> –(1) There is established for the Commission, a North East Development Advisory Committee (in this Act referred to as “the Advisory Committee”) which shall consist of –</td>
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<tr>
<td>(a) the Governors of the member States of the Commission; and</td>
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<tr>
<td>(b) two other persons as may be determined, from time to time, by the President of the Federal Republic of</td>
<td></td>
</tr>
<tr>
<td><strong>11. Retained as in the Bill</strong></td>
<td></td>
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</tbody>
</table>
(2) The Advisory Committee shall be charged with the responsibility of advising the Board and monitoring the activities of the Commission, with a view to achieving the objective of the Commission.

(3) The Advisory Committee may make rules regulating its own affairs.

12. PART IV – STAFF OF THE COMMISSION

Staff of the Commission

(1) There shall be for the Commission, a Managing Director who shall be indigenes of North East States and shall rotate amongst member states in alphabetical order, and who shall:

(a) have such qualification and experience as are appropriate for a person required to perform the functions of the offices under this Bill, and

(b) be the chief executive and accounting officer of the Commission.

(c) be appointed by the President of the Federal Republic of Nigeria and confirmed by the Senate in consultation with House of Representatives.
(d) hold office on such terms and conditions as to emolument, conditions of service as may be specified in his letter of appointment and subject to the provision of Clause 3 of this Bill.

(2) The Managing Director shall, subject to the general direction of the Board, be responsible –

(a) for the day to day administration of the Commission;

(b) for keeping the books and proper records of the proceedings of the Board; and

(c) for the-

(i) administration of the secretariat of the Board, and

(ii) general direction and control of all other employers of the Commission.

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<th>13.</th>
<th>Pension Reform Act, No. 2 of 2004</th>
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<tr>
<td>13.</td>
<td>–(1) Service in the Commission shall be approved service for the purposes of the Pensions Reform Act.</td>
</tr>
<tr>
<td></td>
<td>(2) Nothing in sub-clause (1) of this Clause</td>
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</tbody>
</table>

(d) hold office on such terms and conditions as to emolument, conditions of service as may be specified in his letter of appointment and subject to the provision of Section 3 of this Bill.

(2) Retained as in the Bill

Pension Reform Act, No. 2 of 2004

13. –(1) Retained as in the Bill

(2) Nothing in subsection (1) of this Section
shall prevent the appointment of a person to any office on terms which preclude the grant of pension and gratuity in respect of that office.

(3) For the purposes of the application of the provisions of the Pensions Act, any power exercisable thereunder by the Minister or other authority of the Government of the Federation, other than the power to make regulations under Clause 23 thereof is hereby vested in and shall be exercisable by the Commission, and not by any other person or authority.

14. PART V – FINANCIAL PROVISIONS

Funds of the Commission

14. (1) The Commission shall establish and maintain a fund from which shall be defrayed all expenditure incurred by the Commission.

(2) There shall be paid and credited to the fund established pursuant to sub-clause (1) of this Clause –

(a) from the Federal Government, the equivalent of 15 percent of the total monthly statutory allocations due to the member States of the Commission from the Federation Account; this being the contribution of the Federal Government

shall prevent the appointment of a person to any office on terms which preclude the grant of pension and gratuity in respect of that office.

(3) For the purposes of the application of the provisions of the Pensions Act, any power exercisable thereunder by the Minister or other authority of the Government of the Federation, other than the power to make regulations under Section 23 thereof is hereby vested in and shall be exercisable by the Commission, and not by any other person or authority.

14. PART V – FINANCIAL PROVISIONS

Funds of the Commission

14. (1) Retained as in the Bill

(2) There shall be paid and credited to the fund established pursuant to subsection (1) of this Section –

(a) Retained as in the Bill
<table>
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<tr>
<th><strong>to the Commission;</strong></th>
<th><strong>(b) Retained as in the Bill</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>(b) 3 percent of the total annual budget of any Solid mineral extracting mining company operating in the North East States, including Agricultural processing companies;</strong></td>
<td><strong>(c) Retained as in the Bill</strong></td>
</tr>
<tr>
<td><strong>(c) 50 percent of monies due to member States of the Commission from the ecological Fund;</strong></td>
<td><strong>(d) Retained as in the Bill</strong></td>
</tr>
<tr>
<td><strong>(d) such monies as may from time to time, be granted or lent to or deposited with the Commission by the Federal or a State Government, any other body or institution whether local or foreign;</strong></td>
<td><strong>(e) Retained as in the Bill</strong></td>
</tr>
<tr>
<td><strong>(e) all moneys raised for the purposes of the Commission by way of gifts, loan, grants-in-aid, testamentary disposition or otherwise; and</strong></td>
<td><strong>(f) proceeds from all other assets that may, from time to time, accrue to the Commission.</strong></td>
</tr>
<tr>
<td><strong>(f) proceeds from all other assets that may, from time to time, accrue to the Commission.</strong></td>
<td><strong>(3) The Fund shall be managed in accordance with the rules made by the Board, and without prejudice to the general of the power to make rules under this subsection, the rules shall in</strong></td>
</tr>
</tbody>
</table>
particular contain provisions –

(a) specifying the manner in which the assets or the fund of the Commission are to be held, and regulating the making of payments into and out of the fund; and

(b) requiring the keeping of proper accounts and records for the purpose of the fund in such form as may be specified in the rules.

<table>
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<tr>
<th>15. Application of the Commission funds</th>
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<tbody>
<tr>
<td>15. The Commission shall apply the proceeds of the fund established pursuant to Clause 14 of this Bill to –</td>
</tr>
</tbody>
</table>

(a) the cost of administration of the Commission;

(b) the payment of salaries, fees, remuneration, allowances, pensions and gratuities payable to the members of the Board specified in clause 6 of this Bill or any committee of the Board and the employees of the Commission;

(c) the payment for all contracts, including mobilisation, fluctuations, variations, legal fees and cost on contract

<table>
<thead>
<tr>
<th>Application of the Commission funds</th>
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<tr>
<td>15. The Commission shall apply the proceeds of the fund established pursuant to Section 14 of this Bill to –</td>
</tr>
</tbody>
</table>

(a) Retained as in the Bill

(b) the payment of salaries, fees, remuneration, allowances, pensions and gratuities payable to the members of the Board specified in Section 6 of this Bill or any committee of the Board and the employees of the Commission;

(c) Retained as in the Bill
administration;

(d) the payment for all purchases; and

(e) undertaking such other activities as are connected with all or any of the functions of the Commission under this Act.

(2) The Commission may accept gifts of land, money, or other property on such terms and conditions, if any, as may be specified by the person or organisation making the gift.

(3) The Commission shall not accept any gift if the conditions attached by the person or organisation making the gift are inconsistent with the functions of the Commission under this Bill.

16. **Annual Estimates and Expenditure**

16. —(1) The Board shall, not later than 30th September in each year, submit to the President of the Federal Republic of Nigeria an estimate of the expenditure and income of the Commission during the next succeeding year for approval.

(2) The Board shall cause to be kept proper accounts of the Commission in respect of each year and proper records in relation thereto and shall cause the accounts to be audited not later

<table>
<thead>
<tr>
<th>Administration</th>
<th>Retained as in the Bill</th>
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</thead>
<tbody>
<tr>
<td>(d) Payment for all purchases</td>
<td>(d) Retained as in the Bill</td>
</tr>
<tr>
<td>(e) Undertaking such other activities as are connected with all or any of the functions of the Commission under this Act</td>
<td>(e) Retained as in the Bill</td>
</tr>
<tr>
<td>(2) The Commission may accept gifts of land, money, or other property on such terms and conditions, if any, as may be specified by the person or organisation making the gift</td>
<td>(2) Retained as in the Bill</td>
</tr>
<tr>
<td>(3) The Commission shall not accept any gift if the conditions attached by the person or organisation making the gift are inconsistent with the functions of the Commission under this Bill</td>
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<table>
<thead>
<tr>
<th>Annual Estimates and Expenditure</th>
<th>Retained as in the Bill</th>
</tr>
</thead>
<tbody>
<tr>
<td>16. —(1) The Board shall, not later than 30th September in each year, submit to the President of the Federal Republic of Nigeria an estimate of the expenditure and income of the Commission during the next succeeding year for approval</td>
<td>16. —(1) Retained as in the Bill</td>
</tr>
<tr>
<td>(2) The Board shall cause to be kept proper accounts of the Commission in respect of each year and proper records in relation thereto and shall cause the accounts to be audited not later</td>
<td>(2) Retained as in the Bill</td>
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</tbody>
</table>
than 6 months after the end of each year by auditors appointed from the list in accordance with the guidelines supplied by the Auditor-General for the Federation.

<table>
<thead>
<tr>
<th>17. Submission of Report</th>
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<tbody>
<tr>
<td>17. –(1) submit to the President of the Federal Republic of Nigeria report on the activities and administration of the Commission.</td>
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<tr>
<td>(2) The Board shall prepare and submit to the President of the Federal Republic of Nigeria, not later than 30th June in each year, a report in such form as the President of the Federal Republic of Nigeria may direct on the activities of the Commission during the immediately preceding year, and shall include in the report a copy of the audited accounts of the Commission for that year and the auditor’s report thereon.</td>
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<tr>
<td>(3) The President of the Federal Republic of Nigeria, upon receipt of the report referred to in sub-clause (1) of this Clause, cause a copy of the report and the audited accounts of the Commission and the auditor’s report thereon to be submitted to each House of the National Assembly.</td>
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<thead>
<tr>
<th>Submission of Annual Report</th>
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<tbody>
<tr>
<td>17. –(1) <strong>The Board shall</strong> submit to the President of the Federal Republic of Nigeria, report on the activities and administration of the Commission.</td>
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<tr>
<td>(2) Retained as in the Bill.</td>
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<tr>
<td></td>
</tr>
<tr>
<td>(3) The President of the Federal Republic of Nigeria, upon receipt of the report referred to in <strong>subsection</strong> (1) of this <strong>Section</strong>, cause a copy of the report and the audited accounts of the Commission and the auditor’s report thereon to be submitted to each House of the National Assembly.</td>
</tr>
</tbody>
</table>
| 18. | **PART VI – MISCELLANEOUS**  
**Monitoring Committee**  
18. −(1) There is established for the Commission a Monitoring Committee which shall consist of such number of persons as the President of the Federal Republic of Nigeria may deem fit to appoint from the Public or Civil Service of the Federation.  
(2) The Monitoring Committee shall −  
(a) monitor the management of the funds of the Commission and the implementation of the projects of the Commission; and  
(b) have access to the books of accounts and other records of the Commission at all times, and submit periodical reports to the President of the Federal Republic of Nigeria. | 18. | **PART VI – MISCELLANEOUS PROVISION**  
**Monitoring Committee**  
18. −(1) Retained as in the Bill  
(2) Retained as in the Bill |

| 19. | **Office and Premises of the Commission**  
19. −(1) For the purposes of providing offices and premises necessary for the performance of its functions under this Bill, the Commission may, subject to the Land Use Act −  
(a) purchase or take on lease any interest in | 19. | **Office and Premises of the Commission**  
19. Retained as in the Bill |
land, or other property; and

(b) construct offices and premises and equip and maintain same.

(2) The Commission may, subject to the Land Use Act, sell or lease out any office or premises held by it, which office or premises is no longer required for the performance of its functions under this Act.

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<tr>
<th>20.</th>
<th><strong>President Directives</strong></th>
<th>20. <strong>President Directives</strong></th>
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<tr>
<td>20.</td>
<td>Subject to the provisions of this Bill, the President of the Federal Republic of Nigeria, may give to the Commission directives of a general nature or relating generally to matters of Policy with regard to the performance by the Commission of its functions and it shall be the duty of the Commission to comply with the directives.</td>
<td>Retained as in the Bill</td>
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<tr>
<th>21.</th>
<th><strong>Public Officer Protection Act, CAP. P41 LFN, 2004</strong></th>
<th><strong>Public Officer Protection Act, CAP. P41 LFN, 2004</strong></th>
</tr>
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</table>
| 21. | -(1) Subject to the provisions of this Bill, the provisions of the Public Officers Protection Act shall apply in relation to any suit instituted against any officer or employee of the Commission. 

(2) Notwithstanding anything contained in any other law or enactment, no suit shall lie against any member of the Board, the | Retained as in the Bill |

Page 21 of 27
Managing Director or any other officer or employee of the Commission for any act done in pursuance or execution of this Bill or any other law or enactment, or of any duty or authority or in respect of any alleged neglect or default in the execution of this Bill or such law or enactment, duty or authority, shall lie or be instituted in any court unless –

(a) it is commenced within three months next after the Act, neglect or default complained of; or

(b) in the case of a continuation of damage or injury, within six months next after the ceasing thereof.

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<th>22.</th>
<th><strong>Services of Notices, Summons and other Documents</strong></th>
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<tr>
<td>22.</td>
<td>A notice, summons or other document required or authorised to be served upon the Commission under the provisions of this Bill or any other law or enactment may be served by delivering it to the Managing Director or by sending it by registered post and addressed to the Managing Director at the principal office of the Commission.</td>
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<th>23.</th>
<th><strong>Payment of Judgment debts</strong></th>
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<tr>
<td>23.</td>
<td>–(1) In any action or suit against the Commission, no execution or attachment of process in the nature thereof shall be issued.</td>
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<thead>
<tr>
<th>22.</th>
<th><strong>Services of Notices, Summons and other Documents</strong></th>
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<tbody>
<tr>
<td>23.</td>
<td>Retained as in the Bill</td>
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</tbody>
</table>
(2) Any sum of money which may, by the judgment of any court be awarded against the Commission shall, subject to any direction given by the court where no notice of appeal of the said judgment has been given, be paid from the general reserve fund of the Commission.

### Indemnity of Officers

**24.** A member of the Board, the Managing Director, any officer or employee of the Commission shall be indemnified out of the assets of the Commission against any proceeding, whether civil or criminal, in which judgment is given in his favour or in which he is acquitted, if any such proceeding is brought against him in his capacity as a member of the Board, the Managing Director, officer or employee of the Commission.

### Regulations

**25.** The Commission may, with the approval of the President of the Federal Republic of Nigeria, make regulations, generally for the purposes of giving full effect to this Bill.

### Interpretation

**26.** In this Bill –

“Chairman” means the chairman of the Board;

“Commission” means the North East
| Development Commission established by Clause 1 of the Bill; |
| "Board” means the Governing Board established for the Commission under Clause 2(1) of this Bill; |
| “Management Committee” includes the Chairman, Managing Director, Executive Directors and Directors; |
| “Member States” include Adamawa, Bauchi, Borno, Gombe, Taraba and Yobe. |

| Development Commission established by Section 1 of the Bill; |
| "Board” means the Governing Board established for the Commission under Section 2(1) of this Bill; |
| Retained |

| Retained |
| Retained |

| 27. | Citation |
|  | 27. This Bill is cited as the North East Development Commission Bill, 2015. |

| 27. | Citation |
|  | This Bill is cited as the North East Development Commission Bill, 2016. |

| Schedule |
| SUPPLEMENTARY PROVISIONS RELATING TO THE BOARD ETC. |

| 1 | -(1) Subject to the provisions of this Bill and section 27 of the Interpretation Act, the Board may make standing orders regulating its proceedings or those of any of its committees. |

|  | (2) The quorum of the Board shall be the Chairman or the person presiding at the meeting, the Managing Director or one Executive Director and one third of other members of the Board. The quorum of any |

| Schedule |
| SUPPLEMENTARY PROVISIONS RELATING TO THE BOARD ETC. |

|  | Retained as in the Bill |
Committee of the Commission shall be as determined by the Board.

2. -(1) The Board shall meet whenever it is summoned by the Chairman and if the Chairman is required to do so by notice given to him by not less than 4 other members, he shall summon a meeting of the Board to be held within 14 days from the date on which the notice is given.

(2) At any meeting of the Board the Chairman shall preside but if he is absent, the members present at the meeting shall appoint one of their members to preside at the meeting.

3. –(1) The Board may appoint one or more committees to carry out, on behalf of the Board such functions as the Board may determine.

(2) A committee appointed under this paragraph shall consist of such number of persons as may be determined by the Board and such persons shall hold office on the committee in accordance with the terms of their appointment.

(3) A decision of a Committee of the Board shall be of no effect until it is confirmed by the Board.

4. –(1) The fixing of the seal of the

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<th>2. Retained as in the Bill</th>
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<tr>
<td>3. –(1) Retained as in the Bill</td>
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<tr>
<td>(2) A committee appointed under this paragraph shall consist of such number of persons as may be determined by the Board and such persons shall hold office on the committee in accordance with the terms of their appointment.</td>
</tr>
<tr>
<td>(3) Retained as in the Bill</td>
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</tbody>
</table>
Commission shall be authenticated by the signatures of the Chairman or any other member of the Board generally or specifically authorised by the Board to act for that purpose and the Managing Director.

(2) A document purporting to be a document duly executed under the seal of the Commission shall be received in evidence and shall, unless and until the contrary is proved, be presumed to be executed.

5. The validity of any proceedings of the Board or of a committee shall not be adversely affected by –

(a) a vacancy in the membership of the Board or Committee;

(b) a defect in the appointment of a member of the Board or Committee; or

(c) reason that a person not entitled to do so took part in the proceedings of the Board or Committee.

EXPLANATORY MEMORANDUM

This Bill seeks to establish the North East Development Commission charged with the responsibility among other things to receive and manage fund from allocation of the Federation Account and International Donors for the
settlement, rehabilitation and reconstruction of roads, houses and business premises of victims of insurgency as well as tackling menace of poverty, literacy, ecological problems and any other related environmental or developmental challenges in the North East States.